

General Assembly

Raised Bill No. 5636

February Session, 2016

LCO No. 3303



Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by: (FIN)

AN ACT CONCERNING MUNICIPAL TAXING DISTRICTS, THE SALES TAX, THE APPRENTICESHIP TAX CREDIT, CERTAIN FEES AND THE TAX CREDIT REPORT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 7-326 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2016*):
- At [such meeting] a meeting held pursuant to section 7-325, the
- 4 voters may establish a district for any or all of the following purposes:
- 5 To extinguish fires, to light streets, to plant and care for shade and
- 6 ornamental trees, to construct and maintain roads, sidewalks,
- 7 crosswalks, drains and sewers, to appoint and employ watchmen or
- 8 police officers, to acquire, construct, maintain and regulate the use of
- 9 recreational facilities, to plan, lay out, acquire, construct, reconstruct,
- 10 repair, maintain, supervise and manage a flood or erosion control
- system, to plan, lay out, acquire, construct, maintain, operate and regulate the use of a community water system, to collect garbage,
- ashes and all other refuse matter in any portion of such district and

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provide for the disposal of such matter, to implement tick control measures, to install highway sound barriers, to maintain water quality in lakes that are located solely in one town in this state, to establish a zoning commission and a zoning board of appeals or a planning commission, or both, by adoption of chapter 124 or chapter 126, excluding section 8-29, or both chapters, as the case may be, which commissions or board shall be dissolved upon adoption by the town of subdivision or zoning regulations by the town planning or zoning commission, to adopt building regulations, which regulations shall be superseded upon adoption by the town of building regulations, [and] to provide ferry service, and to plan, lay out, acquire, construct, maintain, operate and regulate a community broadband system. Any district may contract with a town, city, borough or other district [for carrying to carry out any of the purposes for which such district was established.

Sec. 2. Subdivision (1) of section 12-408 of the 2016 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2016, and applicable to sales occurring on or after October 1, 2016*):

- (1) (A) For the privilege of making any sales, as defined in subdivision (2) of subsection (a) of section 12-407, at retail, in this state for a consideration, a tax is hereby imposed on all retailers at the rate of six and thirty-five-hundredths per cent of the gross receipts of any retailer from the sale of all tangible personal property sold at retail or from the rendering of any services constituting a sale in accordance with subdivision (2) of subsection (a) of section 12-407, except, in lieu of said rate of six and thirty-five-hundredths per cent, the rates provided in subparagraphs (B) to (H), inclusive, of this subdivision;
- (B) At a rate of fifteen per cent with respect to each transfer of occupancy, from the total amount of rent received for such occupancy of any room or rooms in a hotel or lodging house for the first period not exceeding thirty consecutive calendar days;

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- (D) (i) With respect to the sales of computer and data processing services occurring on or after July 1, 1997, and prior to July 1, 1998, at the rate of five per cent, on or after July 1, 1998, and prior to July 1, 1999, at the rate of four per cent, on or after July 1, 1999, and prior to July 1, 2000, at the rate of three per cent, on or after July 1, 2000, and prior to July 1, 2001, at the rate of two per cent, on or after July 1, 2001, at the rate of one per cent, and (ii) with respect to sales of Internet access services, on and after July 1, 2001, such services shall be exempt from such tax;
- (E) (i) With respect to the sales of labor that is otherwise taxable under subparagraph (C) or (G) of subdivision (2) of subsection (a) of section 12-407 on existing vessels and repair or maintenance services on vessels occurring on and after July 1, 1999, such services shall be exempt from such tax;
- (ii) With respect to the sale of a vessel, such sale shall be exempt from such tax provided such vessel is docked in this state for sixty or fewer days in a calendar year;
 - (iii) With respect to the sale of a vessel motor or a vessel other than a vessel docked in this state for sixty or fewer days in a calendar year at a rate of three per cent on the entire sales price;

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(F) With respect to patient care services for which payment is received by the hospital on or after July 1, 1999, and prior to July 1, 2001, at the rate of five and three-fourths per cent and on and after July 1, 2001, such services shall be exempt from such tax;

- (G) With respect to the rental or leasing of a passenger motor vehicle for a period of thirty consecutive calendar days or less, at a rate of nine and thirty-five-hundredths per cent;
- (H) (i) With respect to the sale, occurring prior to October 1, 2016, of [(i)] (I) a motor vehicle for a sales price exceeding fifty thousand dollars, at a rate of seven and three-fourths per cent on the entire sales price, [(ii)] (III) jewelry, whether real or imitation, for a sales price exceeding five thousand dollars, at a rate of seven and three-fourths per cent on the entire sales price, and [(iii)] (III) an article of clothing or footwear intended to be worn on or about the human body, a handbag, luggage, umbrella, wallet or watch for a sales price exceeding one thousand dollars, at a rate of seven and three-fourths per cent on the entire sales price;
- (ii) With respect to the sale, occurring after October 1, 2016, and prior to October 1, 2017, of (I) a motor vehicle for a sales price exceeding fifty thousand dollars, at a rate of seven and four-tenths per cent on the entire sales price, (II) jewelry, whether real or imitation, for a sales price exceeding five thousand dollars, at a rate of seven and four-tenths per cent on the entire sales price, and (III) an article of clothing or footwear intended to be worn on or about the human body, a handbag, luggage, umbrella, wallet or watch for a sales price exceeding one thousand dollars, at a rate of seven and four-tenths per cent on the entire sales price;
- (iii) With respect to the sale, occurring after October 1, 2017, and prior to October 1, 2018, of (I) a motor vehicle for a sales price exceeding fifty thousand dollars, at a rate of seven and five-hundredths per cent on the entire sales price, (II) jewelry, whether real

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or imitation, for a sales price exceeding five thousand dollars, at a rate
of seven and five-hundredths per cent on the entire sales price, and
(III) an article of clothing or footwear intended to be worn on or about
the human body, a handbag, luggage, umbrella, wallet or watch for a
sales price exceeding one thousand dollars, at a rate of seven and fivehundredths per cent on the entire sales price; and

(iv) With respect to the sale, occurring after October 1, 2018, and prior to October 1, 2019, of (I) a motor vehicle for a sales price exceeding fifty thousand dollars, at a rate of six and seven-tenths per cent on the entire sales price, (II) jewelry, whether real or imitation, for a sales price exceeding five thousand dollars, at a rate of six and seven-tenths per cent on the entire sales price, and (III) an article of clothing or footwear intended to be worn on or about the human body, a handbag, luggage, umbrella, wallet or watch for a sales price exceeding one thousand dollars, at a rate of six and seven-tenths per cent on the entire sales price.

(v) For purposes of this subparagraph, "motor vehicle" has the meaning provided in section 14-1, but does not include a motor vehicle subject to the provisions of subparagraph (C) of this subdivision, a motor vehicle having a gross vehicle weight rating over twelve thousand five hundred pounds, or a motor vehicle having a gross vehicle weight rating of twelve thousand five hundred pounds or less that is not used for private passenger purposes, but is designed or used to transport merchandise, freight or persons in connection with any business enterprise and issued a commercial registration or more specific type of registration by the Department of Motor Vehicles;

(I) The rate of tax imposed by this chapter shall be applicable to all retail sales upon the effective date of such rate, except that a new rate which represents an increase in the rate applicable to the sale shall not apply to any sales transaction wherein a binding sales contract without an escalator clause has been entered into prior to the effective date of the new rate and delivery is made within ninety days after the effective

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date of the new rate. For the purposes of payment of the tax imposed under this section, any retailer of services taxable under subparagraph (I) of subdivision (2) of subsection (a) of section 12-407, who computes taxable income, for purposes of taxation under the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, on an accounting basis which recognizes only cash or other valuable consideration actually received as income and who is liable for such tax only due to the rendering of such services may make payments related to such tax for the period during which such income is received, without penalty or interest, without regard to when such service is rendered;

- (J) For calendar quarters ending on or after September 30, 2011, except for calendar quarters ending on or after July 1, 2016, but prior to July 1, 2017, the commissioner shall deposit into the regional planning incentive account, established pursuant to section 4-66k, six and seventenths per cent of the amounts received by the state from the tax imposed under subparagraph (B) of this subdivision and ten and seven-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (G) of this subdivision;
- (K) (i) Notwithstanding the provisions of this section, for calendar months commencing on or after May 1, 2016, but prior to May 1, 2017, the commissioner shall deposit into the municipal revenue sharing account established pursuant to section 4-66*l* four and seven-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision;
- (ii) For calendar months commencing on or after May 1, 2017, but prior to July 1, 2017, the commissioner shall deposit into the municipal revenue sharing account established pursuant to section 4-66*l* six and three-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision;
- 170 (iii) For calendar months commencing on or after July 1, 2017, the

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commissioner shall deposit into the municipal revenue sharing account established pursuant to section 4-66l seven and nine-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision; and

- (L) (i) Notwithstanding the provisions of this section, for calendar months commencing on or after December 1, 2015, but prior to October 1, 2016, the commissioner shall deposit into the Special Transportation Fund established under section 13b-68 four and seven-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision;
 - (ii) For calendar months commencing on or after October 1, 2016, but prior to July 1, 2017, the commissioner shall deposit into the Special Transportation Fund established under section 13b-68 six and three-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision; and

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- (iii) For calendar months commencing on or after July 1, 2017, the commissioner shall deposit into the Special Transportation Fund established under section 13b-68 seven and nine-tenths per cent of the amounts received by the state from the tax imposed under subparagraph (A) of this subdivision.
- Sec. 3. Subdivision (2) of section 12-408 of the 2016 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2016, and applicable to sales occurring on or after October 1, 2016*):
- (2) (A) Reimbursement for the tax hereby imposed shall be collected by the retailer from the consumer and such tax reimbursement, termed "tax" in this and the following subsections, shall be paid by the consumer to the retailer and each retailer shall collect from the consumer the full amount of the tax imposed by this chapter or an amount equal as nearly as possible or practicable to the average equivalent thereof. Such tax shall be a debt from the consumer to the

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retailer, when so added to the original sales price, and shall be recoverable at law in the same manner as other debts except as provided in section 12-432a. The amount of tax reimbursement, when so collected, shall be deemed to be a special fund in trust for the state of Connecticut.

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(B) [Whenever] Subject to the provisions of subparagraph (E) of this subdivision, whenever such tax, payable by the consumer (i) with respect to a charge account or credit sale occurring on or after July 1, 1984, is remitted by the retailer to the commissioner and such sale as an account receivable is determined to be worthless and is actually written off as uncollectible for federal income tax purposes, or (ii) to a retailer who computes taxable income, for purposes of taxation under the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, on the cash basis method of accounting with respect to a sale occurring on or after July 1, 1989, is remitted by the retailer to the commissioner and such sale as an account receivable is determined to be worthless, the amount of such tax remitted may be credited against the tax due on the sales tax return filed by the retailer for the monthly or quarterly period, whichever is applicable, next following the period in which such amount is actually so written off, but in no event shall such credit be allowed later than three years following the date such tax is remitted, unless the credit relates to a period for which a waiver is given pursuant to subsection (g) of section 12-415. The commissioner shall, by regulations adopted in accordance with chapter 54, provide standards for proving any such claim for credit. If any account with respect to which such credit is allowed is thereafter collected by the retailer in whole or in part, the amount so collected shall be included in the sales tax return covering the period in which such collection occurs. The tax applicable in any such case shall be determined in accordance with the rate of sales tax in effect at the time of the original sale.

234 (C) (i) Any person required to collect tax in accordance with this

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subsection who demonstrates to the satisfaction of the Commissioner of Revenue Services by July first of any year that, in any two quarterly periods as described in section 12-414, within the most recent four consecutive quarterly periods, such person was a materialman as such term is used in chapter 847, who has at least fifty per cent of such person's sales of building materials to contractors, subcontractors or repairmen for the improvement of real property, and is authorized by said chapter to file a mechanic's lien upon such real property and improvement shall, with respect to such sales made through the quarterly period ending the succeeding June thirtieth, collect tax due on such sales, and on sales to such contractors, subcontractors or repairmen of services described in subdivision (2) of subsection (a) of section 12-407 with respect to such building materials, for such purpose and made during such July first through June thirtieth period, at the time and to the extent that such person receives the receipts from, or consideration for, such sales from such contractors, subcontractors or repairmen, provided if such person receives a portion of such receipts or consideration, such person shall collect the tax due on such portion at the time the portion is received. The taxes imposed by this chapter on such receipts and consideration shall be deemed imposed, solely for purposes of determining when such person is required to collect and pay over such taxes to the commissioner under section 12-414, when such person has received payment of such receipts or consideration in money, or money's worth, from such contractor, subcontractor or repairman. A contractor, subcontractor or repairman who purchases building materials or services from such person pursuant to this subparagraph shall, at the time such contractor, subcontractor or repairman pays any portion of the purchase price, pay to the person the tax due on the portion of the purchase price so paid.

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(ii) In the event that a materialman described in this subparagraph factors any portion of such materialman's receivables, such materialman shall be deemed to have received payment of such

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receipts or consideration in money or money's worth, from the contractor, subcontractor or repairman and shall be required to pay over tax on such sale with the next return due, with a credit against such tax for any tax already paid over with respect to such sale. Any such amount of tax paid over shall be on account of the tax required to be collected on the sale to which it relates and such materialman may take a credit against any tax paid by such contractor, subcontractor or repairman in the future on such sale, to ensure that tax paid over with respect to such sale does not exceed the amount of tax imposed on such sale as if the entire purchase price had been paid at the time of sale.

- (iii) A materialman described in this subparagraph who has not collected the tax due on the full purchase price for a sale described in this subparagraph from a contractor, subcontractor or repairman within one year from the date of such sale, shall pay over to the commissioner the tax due on any balance of such full purchase price with such materialman's return for the period which includes the date which is one year after the date of such sale.
- (iv) The commissioner may assess additional tax due with respect to a sale described in this subparagraph not later than three years from the date the tax is required to be paid over to the commissioner pursuant to this subparagraph, and in the case of a wilfully false or fraudulent return with intent to evade the tax, or where no return has been filed such taxpayer shall be subject to the provisions of section 12-428.
- (D) In the case of a sale by a producer or wholesaler of newspapers to a vendor who is not otherwise required to obtain a permit under this chapter, such producer or wholesaler shall collect the sales tax on such newspapers at the point of transfer to such vendor. Such tax shall be based on the stated retail price of such newspapers. Such vendor may add an amount to the price of the newspapers equal to the amount paid as sales tax to the producer or wholesaler and such

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300	vendor shall not be required to remit such amount to the state.
301	(E) (i) In the case of private label credit card accounts held by a
302	lender, a retailer shall be entitled to a credit of the tax that the retailer
303	has previously reported and paid, in the manner set forth in
304	subparagraph (B) of this subdivision provided:
305	(I) No credit was previously claimed or allowed on any portion of
306	such accounts; and
307	(II) Such accounts have been found worthless and charged off for
308	income tax purposes by a lender or, if the lender is not required to file
309	income tax returns, charged off in accordance with generally accepted
310	accounting principles by the lender on or after January 1, 2015.
311	(ii) If the retailer or the lender collects any accounts in whole or in
312	part, the retailer shall include the amount collected in the first sales tax
313	return filed after such collection and pay tax on that amount with the
314	return in the manner provided in subparagraph (B) of this subdivision.
315	(iii) The retailer shall maintain adequate books, records or other
316	documentation supporting the charge off of the accounts for which a
317	credit is taken under this subparagraph. If a retailer remits sales tax or
318	use tax to this state and one or more other states, the retailer may:
319	(I) Use an apportionment method, agreed upon by the
320	Commissioner of Revenue Services, to substantiate the amount of tax
321	imposed under this chapter included in the bad debts to which the
322	credit applies. The apportionment method shall use the retailer's sales
323	in this state and in another state, the retailer's taxable and nontaxable
324	sales and the amount of tax the retailer remitted to this state; or
325	(II) Treat a specified percentage of the accounts as giving rise to a
326	credit under this subparagraph. Such percentage shall be derived from
327	a sampling of the retailer's records in accordance with a method

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agreed upon by the commissioner and the retailer.

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- (iv) Nothing in this subparagraph authorizes any credit or refund 329 with respect to sales by persons other than the retailer whose name or 330 logo appears on the card or account or sales by persons other than the 331 332 affiliates or franchisees of such retailer.
- 333 (v) For the purposes of this subparagraph, "lender" means any 334 person, or affiliate of a person, who owns a private label credit card 335 account or an interest in a private label credit card receivable that:
- 336 (I) Was purchased from a retail merchant, its affiliates, or a third 337 party who remitted the tax imposed under this chapter; or
- 338 (II) Originated pursuant to such person's program agreement or 339 other contractual arrangement with the retail merchant, or its affiliates, 340 who remitted the tax imposed under this chapter and "private label" credit card" means any charge, credit card or account that carries, 342 refers to or is branded with the name or logo of a retailer and can be 343 used for purchases from the retailer whose name or logo appears on 344 the card or account or for purchases from any of the retailer's affiliates 345 or franchisees.

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- 346 Sec. 4. (NEW) (Effective July 1, 2016) (a) For the purpose of this 347 section:
 - (1) "Algorithmic rate" means a rate equal to the rate of tax provided in section 12-408 of the general statutes, as amended by this act, divided by the ratio having as its numerator the approximate amount of taxable revenues generated from credit and debit card receipts from credit cards that permit split funding during the retailer's immediately preceding calendar year and having as its denominator the total taxable revenues for the retailer's immediately preceding calendar year;
- 356 (2) "Commissioner" means the Commissioner of Revenue Services;
- 357 (3) "Credit card processing company" means a business organization

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- 360 (4) "Daily revenue" means the total revenue of a retailer for a business day subject to the sales tax;
- 362 (5) "Retailer" means any retailer, as defined in section 12-407 of the general statutes; and
- 364 (6) "Sales tax trust account" means the account established pursuant to subsection (b) of this section.

- (b) (1) Each retailer shall establish, and pay all fees and expenses associated with, a sales tax trust account for the deposit of the sales tax collected pursuant to the provisions of chapter 219 of the general statutes. Such account shall be established in a bank as defined in section 36a-2 of the general statutes. All funds in such account are pledged to the state and the state shall have a lien on the amounts in any such account up to the total sales tax liability of the retailer. Such lien shall have priority over all other liens on the account.
- (2) Each retailer shall deposit the sales tax collected pursuant to the provisions of chapter 219 of the general statutes into such account within two business days after the day on which such taxes are collected by a retailer. No other moneys shall be deposited in such account. Such moneys shall remain in such account until payment is made to the commissioner pursuant to section 12-414 of the general statutes. If moneys are deposited into a sales tax account by a retailer not having a credit card processing company, then the amount deposited into such account shall be in an amount equal to the retailer's daily revenue multiplied by the rate of tax provided in section 12-408 of the general statutes, as amended by this act. If moneys are deposited into a sales tax account by a credit card processing company, the amount deposited into such account shall be in an amount equal to the daily revenue multiplied by the algorithmic rate. Moneys shall not be deposited into a sales tax account by a credit

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card processing company unless such company has been approved by the commissioner in accordance with the regulations adopted pursuant to this section.

- (3) The amount on deposit in a sales tax account at the end of the tax period for the retailer established pursuant to section 12-414 of the general statutes and prior to payment to the commissioner pursuant to section 12-414 of the general statutes shall be in an amount equal to (A) ninety per cent of the tax liability of the retailer for such tax period, or (B) not less than ninety per cent of the tax liability of the retailer for the same tax period in the preceding calendar year.
- (c) The commissioner may electronically withdraw funds from any sales tax trust account in order to collect the amount of any sales tax due and unpaid by a retailer.
- (d) Any retailer who fails to comply with the provisions of this subsection shall be subject to all interest and penalties imposed under chapter 219 of the general statutes.
- (e) The commissioner shall adopt regulations in accordance with the provisions of chapter 54 of the general statutes to implement the provisions of this section. Such regulations shall include, but not be limited to, (1) provisions for refunding any moneys withdrawn from a sales tax trust account by the commissioner pursuant to subsection (c) of this section and in excess of the amount of sales tax due and unpaid by a retailer, and (2) standards for approving credit card processing companies to make deposits pursuant to subsection (b) of this section.
- Sec. 5. Subsection (a) of section 12-217g of the 2016 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2016, and applicable to income or taxable years, as appropriate, commencing on or after January 1, 2016*):
- (a) (1) There shall be allowed a credit for any taxpayer against the tax imposed under this chapter <u>or chapter 229</u>, other than the <u>liability</u>

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imposed by section 12-707, for any income or taxable year with respect to each apprenticeship in the manufacturing trades commenced by such taxpayer in such year under a qualified apprenticeship training program as described in this section, certified in accordance with regulations adopted by the Labor Commissioner and registered with the Connecticut State Apprenticeship Council established under section 31-22n, in an amount equal to six dollars per hour multiplied by the total number of hours worked during the income or taxable year by apprentices in the first half of a two-year term of apprenticeship and the first three-quarters of a four-year term of apprenticeship, provided the amount of credit allowed for any income or taxable year with respect to each such apprenticeship may not exceed seven thousand five hundred dollars or fifty per cent of actual wages paid in such [income] year to an apprentice in the first half of a two-year term of apprenticeship or in the first three-quarters of a fouryear term of apprenticeship, whichever is less.

[(2) Effective for income years commencing on and after January 1, 2015, for purposes of this subsection, "taxpayer" includes an affected business entity, as defined in section 12-284b. Any affected business entity allowed a credit under this subsection may sell, assign or otherwise transfer such credit, in whole or in part, to one or more taxpayers to offset any state tax due or otherwise payable by such taxpayers under this chapter, or, with respect to income years commencing on or after January 1, 2016, chapter 212 or 227, provided such credit may be sold, assigned or otherwise transferred, in whole or in part, not more than three times.]

(2) If the taxpayer is an S corporation or an entity treated as a partnership for federal income tax purposes, the shareholders or partners of such taxpayer may claim the credit. If the taxpayer is a single member limited liability company that is disregarded as an entity separate from its owner, the limited liability company's owner may claim the credit.

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Sec. 6. Subsection (a) of section 3-123sss of the 2016 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2016*):

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- (a) Notwithstanding any provision of title 38a, the Comptroller shall offer to nonstate public employers and their nonstate public employees, and their retirees, if applicable, coverage under the state employee plan. Such nonstate public employees, or retirees, if applicable, shall be pooled with the state employee plan, provided the Comptroller receives an application from a nonstate public employer and the application is approved in accordance with this section or section 3-123ttt. Premium payments for such coverage shall be remitted by the nonstate public employer to the Comptroller and shall be the same as those paid by the state inclusive of any premiums paid by state employees, except as otherwise provided in this section or section 3-123uuu, as amended by this act. The Comptroller may charge each nonstate public employer participating in the state employee plan an administrative fee calculated on a per member, per month basis. Such administrative fees may include an amount deemed necessary by the Comptroller to ensure that the state employee premium account established in accordance with section 3-123uuu, as amended by this act, maintains a positive balance.
- Sec. 7. Subsection (a) of section 3-123uuu of the 2016 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2016*):
 - (a) There is established an account to be known as the "state employee plan premium account", which shall be a separate, nonlapsing account within the General Fund. All premiums paid by nonstate public employers and nonstate public employees pursuant to participation in the state employee plan shall be deposited into said account. The account shall be administered by the Comptroller, with the advice of the Health Care Costs Containment Committee, for payment of claims and administrative fees to entities providing

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- 483 coverage or services under the state employee plan. <u>Such</u>
- 484 <u>administrative fees shall include an amount deemed necessary by the</u>
- 485 Comptroller to ensure that the state employees plan premium account
- 486 <u>maintains a positive balance.</u>
- Sec. 8. Section 32-1r of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 489 (a) [Notwithstanding the provisions of subsection (b) of section 32-
- 1m, on or before January 1, 2011, and every three years thereafter, the
- 491 Commissioner of Economic and Community Development] On or
- before January 1, 2017, and every three years thereafter, the Legislative
- 493 Program Review and Investigations Committee, in consultation with
- 494 the Commissioner of Revenue Services and the Commissioner of
- 495 <u>Economic and Community Development</u>, shall prepare a report with
- regard to any tax credit or abatement program enacted for the purpose
- 497 of recruitment or retention of businesses. The Commissioner of
- 498 Economic and Community Development shall provide any data, data
- 499 <u>analysis or economic modeling necessary for completion of such</u>
- 500 <u>report.</u> The report shall include, but need not be limited to:
- [(1) A baseline assessment of the tax credit and abatement programs
- 502 enacted to encourage business growth in the state, including the
- 503 number of aggregate jobs associated with taxpayers eligible for such
- tax credits or abatements and the aggregate annual revenue that such
- 505 taxpayers generate for the state through the direct taxes applied to
- 506 them and through their support of the state's economy through
- 507 employment and other activities;
- 508 (2) A listing, by program, of the amount of tax credits and abatements approved by the state during the preceding calendar year;
- 510 (3) A summary and evaluation of all tax credit programs
- 511 administered by the Department of Economic and Community
- 512 Development. Such summary and evaluation shall include, but need
- 513 not be limited to, for each tax credit program: (A) An assessment of the

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intended statutory and programmatic goals of the tax credit; (B) the number of taxpayers granted tax credits under the program during the previous twelve-month period; (C) the value of the tax credits granted, listed by the North American Industrial Classification System code associated with the taxpayers receiving such credits; (D) the value of the tax credits actually claimed and the value of the tax credits carried forward, listed by the North American Industrial Classification System code associated with the taxpayers claiming or carrying forward the credits; (E) an assessment and five-year projection of the potential impact on the state's revenue stream from carry forwards allowed under such tax credit program; (F) an analysis of the economic impact of the tax credit program and whether the statutory and programmatic goals are being met, with obstacles to such goals identified, if possible; (G) the type and value of tax credits assigned and a summary by North American Industrial Classification System codes of taxpayers to which such credits are assigned; (H) a cost-benefit analysis of the revenue foregone by allowing a tax credit, as compared to the economic impact of such credit; (I) the cost to the state to administer the tax credit program, and a comparison between such cost and the net revenue generated to the state by each such program; (J) the average and aggregate administrative and compliance cost, to taxpayers, to comply with the requirements of the tax credit program; and (K) a recommendation as to whether the tax credit program should be continued, modified or repealed, the basis for such recommendation and the expected impact of such recommendation on the state's economy;

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(4) (A) An assessment of the fairness, performance, burden, tax incidence and economic impact of the state's corporation business tax and taxes on domestic and foreign insurance companies pursuant to chapter 207; (B) the cost to the state to administer the state's corporation business tax and taxes on domestic and foreign insurance companies pursuant to chapter 207, and a comparison between such costs and the net revenue generated to the state by such taxes, and (C)

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547 the average and aggregate administrative and compliance costs to 548 taxpayers associated with such taxes; and 549 (5) The methodology and assumptions used in carrying out the 550 projections and analyses assessments, required pursuant 551 subdivisions (1), (3) and (4) of this subsection.] 552 (1) An evaluation of each tax credit or abatement program enacted 553 for the purpose of recruitment or retention of businesses. For each tax credit or abatement program, such evaluation shall include, but need 554 555 not be limited to: 556 (A) A description of the tax credit or abatement program, its 557 beneficiaries and its intended statutory and programmatic goals; 558 (B) An analysis of the fiscal impact of the tax credit or abatement 559 program and whether the cost thereof is likely to increase or decrease 560 in future years; 561 (C) An analysis of the economic impact of the tax credit or 562 abatement program and whether the statutory and programmatic 563 goals are being met, with obstacles to such goals identified, if possible; 564 (D) An analysis of whether the tax credit or abatement program is 565 being administered efficiently and effectively and the ease or difficulty 566 for taxpayers to comply with the requirements of such tax credit or 567 abatement program; 568 (E) A recommendation as to whether the tax credit or abatement 569 program should be continued, modified or repealed, the basis for such 570 recommendation and the expected impact of such recommendation on 571 the state's economy; 572 (F) Any recommendations for improving the administrative

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efficiency or effectiveness of a tax credit or abatement program; and

(2) The methodology and assumptions used in carrying out the

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575 <u>evaluations required pursuant to subdivisions (1) of this subsection.</u>

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- (b) The [Commissioner of Economic and Community Development] Legislative Program Review and Investigations Committee shall submit the reports required pursuant to this section [, in accordance with section 11-4a,] to the Governor, the Secretary of the Office of Policy and Management, and to the joint standing committees of the General Assembly having cognizance of matters relating to appropriations, finance and commerce.
- (c) On or before March 1, 2017, and every three years thereafter, the joint standing committees of the General Assembly having cognizance of matters relating to appropriations and finance shall hold one or more public hearings on the reports required pursuant to this section.
- Sec. 9. Subsection (a) of section 2-53g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) The Legislative Program Review and Investigations Committee shall: (1) Direct its staff and other legislative staff available to the committee to conduct program reviews and investigations to assist the General Assembly in the proper discharge of its duties; (2) produce its reports electronically and post such reports on the Internet web site of the committee; (3) review staff reports submitted to the committee and, when necessary, confer with representatives of the state departments and agencies reviewed in order to obtain full and complete information in regard to programs, other activities and operations of the state, and may request and shall be given access to and copies of, by all public officers, departments, agencies and authorities of the state and its political subdivisions, such public records, data and other information and given such assistance as the committee determines it needs to fulfill its duties. Any statutory requirements of confidentiality regarding such records, data and other information, including penalties for violating such requirements, shall apply to the committee,

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its staff and its other authorized representatives in the same manner and to the same extent as such requirements and penalties apply to any public officer, department, agency or authority of the state or its political subdivisions. The committee shall act on staff reports and recommend in its report, or propose, in the form of a raised committee bill, such legislation as may be necessary to modify current operations and agency practices; (4) consider and act on requests by legislators, legislative committees, elected officials of state government and state department and agency heads for program reviews. The request shall be submitted in writing to the Legislative Program Review and Investigations Committee and shall state reasons to support the request. The decision of the committee to grant or deny such a request shall be final; (5) conduct investigations requested by joint resolution of the General Assembly, or, when the General Assembly is not in session, (A) requested by a joint standing committee of the General Assembly or initiated by a majority vote of the Legislative Program Review and Investigations Committee and approved by the Joint Committee on Legislative Management, or (B) requested by the Joint Committee on Legislative Management. In the event two or more investigations are requested, the order of priority shall be determined by the Legislative Program Review and Investigations Committee; (6) retain, within available appropriations, the services of consultants, technical assistants, research and other personnel necessary to assist in the conduct of program reviews and investigations; (7) originate, and report to the General Assembly, any bill it deems necessary concerning a program, department or other matter under review or investigation by the committee, in the same manner as is prescribed by rule for joint standing committees of the General Assembly; [and] (8) review audit reports after issuance by the Auditors of Public Accounts, evaluate and sponsor new or revised legislation based on audit findings, provide means to determine compliance with audit recommendations and receive facts concerning any unauthorized, illegal, irregular or unsafe handling or expenditures of state funds under the provisions of section 2-90; and (9) direct its staff and other legislative staff available to the

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640 <u>committee to prepare the report required pursuant to section 32-1r, as</u> 641 <u>amended by this act.</u>

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- Sec. 10. (*Effective October 1, 2016*) (a) For the purposes of this section:
- (1) "District" means a certain piece or parcel of land located in the City of New London, County of New London, State of Connecticut, said parcel being depicted in appended Maps 2.2.1 through 2.2.4 entitled "Project Boundary Map," containing approximately 90.1 acres and being more particularly bounded and described as follows:

Beginning at a point on the easterly line of Pequot Avenue, said point having Connecticut State Plan Coordinates of North 685,719.457 and East 1,178,845.876; thence running North 14°27'12" East along said street line a distance of 96.78' to a point; thence continuing along said street line North 12°56'48" West a distance of 268.02' to a point at the southeast corner intersection of Pequot Avenue and Trumbull Street; thence running North 52°55'41" West a distance of 69.59' to a point on the easterly line of land of the National Passenger Railroad Corporation at the southwest comer of land now or formerly of Calamari Bros. Co. Inc.; thence running North 15°10'12" East along said Railroad land a distance of 453.12' to a point on the southerly line of Walbach Street; thence running North 60°21'45" East along said street line a distance of 110.92' to a point; thence continuing along said street line North 81°17'35" East a distance of 1.48' to a point at the southwest corner intersection of Walbach Street and Nameaug Street; thence running South 08°40'27" East in part along the westerly line of Nameaug Street in part across Trumbull Street and in part along property of Calamari Bros. Co. Inc. a distance of 735.36' to a point; thence running North 81°17'25" East a distance of 44.08' to a point; thence running North 81°17'15" East a distance of 54.76' to a point; thence running South 24°04'28" East a distance of 107' more or less to a corner of a bulkhead at the City of New London Waste Water Treatment Facility; thence running easterly along the northerly shore of Bentley Creek a distance of 1,290' more or less to a point near the

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southwest corner of land known as Fort Trumbull; thence continuing along the mean low water line of the Thames River generally east and north a distance of 1,770' more or less to a point at the southeast comer of land of the United States Coast Guard; thence continuing along the mean low water line of the Thames River generally east and north a distance of 656' more or less to a point; thence running North 86°17'03" West a distance of 500.30' to a point at a bulkhead on the westerly shore of the Thames River; thence running generally northerly and northwest along bulkheads and shore line of the Thames River a distance of 1898' more or less to a point at the westerly line of land of The National Passenger Railroad Corporation; thence running South 04°57'42" West a distance of 650' more or less to a point; thence running along a curve to the right having a radius of 2,830.43' a distance of 63.39'; thence running South 27°29'37" West a distance of 61.99' to a point; thence running North 81°15'37" East a distance of 20.00' to a point; thence running South 12°01'56" West a distance of 47.90' to a point; the last five courses running along the westerly line of said railroad; thence running North 87°06'10" West along land of The City of New London a distance of 113' more or less to the shore of Shaw's Cove; thence running generally southerly and westerly along said Cove a distance of 566' more or less to a point; thence running South 76°49'37" West a distance of 36' more or less to a point on the easterly line of Howard Street; thence running South 30°39'13" East along said street line a distance of 48.64' to a point; thence deflecting to the right and running along the arc of a curve having a radius of 474.05' a distance of 129.94' to a point at the northeast corner intersection of Howard Street and Hamilton Avenue; thence crossing Howard Street running South 80°05'38" West a distance of 89.44' to a point; thence running along the northerly line of Hamilton Street South 73°50'30" West a distance of 273.14' to a point; thence crossing Hamilton Street running South 16°09'30" East a distance of 50.00' to a point; thence running South 16°09'30" East a distance of 140.00' to a point; thence running North 72°48'51" East a distance of 45.81' to a point; thence running generally south along a

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706 meander line of the old location of Shaw's Cove a distance of 520' 707 more or less to a point; thence running South 40°41'27" East a distance 708 of 50.48' to a point; thence running South 59°13'55" West a distance of 709 110.50' to a point; thence running South 44° 08'14" East a distance of 710 65.01' to a point; thence running South 45°42'19" West a distance of 711 97.29' to a point on the northeast line of Shaw Street; thence running 712 along said street line South 44°19'17" East a distance of 24.00' to a 713 point; thence running North 51°50'23" East a distance of 97.65' to a 714 point; thence running North 59°48'48" East a distance of 50.60' to a 715 point; thence running South 45°16'24" East a distance of 98.87' to a 716 point; thence running South 30°20'26" East a distance of 92.03' to a 717 point on the northerly line of Harris Street; thence running South 718 59°21'30" West along said street line a distance of 128.56' to a point at 719 the intersection with Shaw Street; thence crossing Shaw Street running 720 South 50°57'28" West a distance of 50.21' to a point; thence running 721 along the southwesterly line of Shaw Street South 44°52'37" East a 722 distance of 8.57' to a point; thence continuing along Shaw Street South 723 48°02'21" East a distance of 214.03' to a point; thence running South 724 72°41'58" East a distance of 37.12' to a point; thence running South 725 50°15'43" East a distance of 55.46' to a point; Said point being located 726 on the southwesterly line of Pequot Avenue at the easterly line of land 727 of the National Passenger Railroad Corporation; thence running 728 South 15°08'43" West along said Railroad land a distance of 42.72' to a 729 point; thence running along a curve to the right having a radius of 730 8082.75 a distance of 260.37 to a point; thence running South 731 76°14'23" East a distance of 30.00' to a point; thence running South 732 13°32'13" West a distance of 0.75' to a point; thence running South 733 81°00'43" East a distance of 133.02' to a point on the westerly line of 734 Pequot Avenue; thence crossing Pequot Avenue running South 735 84°26'52" East to a distance of 50.60' to the point and place of 736 beginning.

737 (2) "Voter" means (A) any person who is an elector of the district, (B) any citizen of the United States of the age of eighteen years or more

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who, jointly or severally, is liable to the district for taxes assessed against such citizen on an assessment of not less than one thousand dollars on the last-completed grand list of such district, as the case may be, or who would be so liable if not entitled to an exemption under subdivision (17), (19), (22), (23) or (26) of section 12-81 of the general statutes, or (C) holders of record of an interest in real property within the district.

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(b) (1) Upon the petition of fifteen or more persons eligible to vote in the city of New London, specifying the district for any or all of the purposes set forth in this section, the mayor of such city shall call a meeting of the voters to act upon such petition, which meeting shall be held at such place within such city and such hour as the mayor designates, not later than thirty days after such petition has been received by the mayor. Such meeting shall be called by publication of a written notice of the same, signed by the mayor, at least fourteen days before the time fixed for such meeting in two successive issues of a newspaper published or circulated in such city. Not later than twentyfour hours before such meeting, (A) two hundred or more voters or ten per cent of the total number of voters of such proposed district, whichever is less, may petition the mayor, in writing, for a referendum of the voters of such proposed district, or (B) the mayor in his or her discretion may order a referendum of the voters of such proposed district, on the sole question of whether the proposed district should be established. Any such referendum shall be held not less than seven or more than fourteen days after the receipt of such petition or the date of such order, on a day to be set by the mayor for a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m.; except that such city may, by vote of its city council, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m., notwithstanding the provisions of any special act. If voters representing at least twothirds of the assessments of holders of record within the proposed district cast votes in such referendum in favor of establishing the

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proposed district, the mayor shall reconvene such meeting not later than seven days after the day on which the referendum is held. Upon approval of the petition for the proposed district by voters representing at least two-thirds of the assessments of holders of record within the proposed district present at such meeting, or if a referendum is held, upon the reconvening of such meeting after the referendum, the voters may name the district and, upon the vote of voters representing a majority of assessments of holders of record within the proposed district, choose necessary officers therefor to hold office until the first annual meeting thereof; and the district shall, upon the filing of the first report filed in the manner provided in subsection (c) of section 7-325 of the general statutes, thereupon be a body corporate and politic and have the powers provided in sections 7-324 to 7-329, inclusive, of the general statutes, not inconsistent with the general statutes or this act, in relation to the objects for which it was established, that are necessary for the accomplishment of such objects, including the power to lay and collect taxes. The clerk of such district shall cause its name and a description of its territorial limits and of any additions that may be made thereto to be recorded in, and a caveat be placed upon, the land records of the city of New London.

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(2) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters may establish the district for any or all of the following purposes: To extinguish fires, to light streets, to plant and care for shade and ornamental trees, to plan, lay out, acquire, construct, maintain and finance roads, sidewalks, crosswalks, drains, sewers and sewage treatment facilities, parking facilities, open space, bulkhead repairs, dredging and construction, environmental remediation and other infrastructure improvements and to acquire, construct, maintain and regulate the use of recreational facilities, to plan, lay out, acquire, construct, reconstruct, repair, maintain, supervise and manage a flood or erosion control system, to plan, lay out, acquire, construct, maintain, operate, finance and regulate the use of a community water system, all

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as hereinafter referred to as the "improvements". The district may contract with a town, city, borough or other district for carrying out any of the purposes or the purchase or sale of any of the improvements for which such district was established.

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(3) At the meeting called for the purpose of establishing the district as provided in subdivision (1) of this subsection, the voters shall fix the date of the annual meeting of the voters for the election of district officers and the transaction of such other business as may properly come before such annual meeting. At such organization meeting of the district, the voters shall elect a president, vice-president, five directors, a clerk and a treasurer to serve until the first annual meeting for the election of officers and thereafter such officers shall be elected annually, provided, upon its organization and at all times thereafter, one director may be appointed by the mayor of the city of New London. Not less than three members of the board of directors shall be residents of the state of Connecticut. Subject to the provisions of subdivision (4) of this subsection, not fewer than fifteen voters of the district shall constitute a quorum for the transaction of business at such organizational meeting of the district; and if fifteen voters are not present at such meeting, the mayor may adjourn such meeting from time to time, until at least fifteen voters are present. Special meetings of the district may be called on the application of ten per cent of the total number of voters of such district or twenty of the voters of such district, whichever is less, or by the president or any three directors upon giving notice as hereinafter provided. Any special meeting called on the application of the voters shall be held not later than twenty-one days after receiving such application. Notice of the holding of the annual meeting and all special meetings shall be given by publication of a notice of such meetings in a newspaper having a general circulation in such district at least ten days before the day of such meetings, signed by the president or any three directors, which notice shall designate the time and place of such meetings and the business to be transacted thereat. Two hundred or more persons or ten per cent of

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the total number of voters of such district, whichever is less, may petition the clerk of such district, in writing, at least twenty-four hours prior to any such meeting, requesting that any item or items on the call of such meeting be submitted to the voters not less than seven or more than fourteen days thereafter, on a day to be set by the district meeting or, if the district meeting does not set a date, by the board of directors, or a vote by paper ballots or by a "yes" or "no" vote on the voting machines, during the hours between twelve o'clock noon and eight o'clock p.m., except that any district may, by vote of its board of directors, provide for an earlier hour for opening the polls but not earlier than six o'clock a.m. The paper ballots or voting machine ballot labels, as the case may be, shall be provided by the clerk. When such a petition has been filed with the clerk, the president, after completion of other business and after reasonable discussion shall adjourn such meeting and order such vote on such item or items in accordance with the petition; and any item so voted may be rescinded in the same manner. The clerk shall phrase such item or items in a form suitable for printing on such paper ballots or ballot labels. Subject to the provisions of subdivision (4) of this subsection, not fewer than fifteen voters of the district shall constitute a quorum for the transaction of business at any meeting of the district; and if fifteen voters are not present at such meeting, the president of the district or, in such president's absence, the vice-president, may adjourn such meeting from time to time, until at least fifteen voters are present; and all meetings of the district where a quorum is present may be adjourned from time to time by a vote of a majority of the voters voting on the question. At any annual or special meeting, the voters may, by a majority vote of those present, discontinue any purposes for which the district is established or undertake any additional purpose or purposes enumerated in subdivision (2) of this subsection.

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(4) (A) A quorum for the transaction of business at the meeting called for the purpose of establishing the district, as provided in subdivision (1) of this subsection, shall be either fifteen voters of such

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district or a majority of the holders of record of interests in real property within such district, as long as the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total of assessments for all interests in real property within such district, the mayor may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

(B) For the transaction of business at any other meeting of the district, a quorum shall be either fifteen voters of the district or a majority of the holders of record of interests in real property within such district, as long as the assessments for such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district. If fifteen voters or a majority of the holders of record of interests in real property within such district are not present at such meeting or the assessments of such holders of record constitute less than one-half of the total assessments for all interests in real property within such district, the president of the district, or in such president's absence, the vice-president, may adjourn such meeting, from time to time, until at least fifteen voters or a majority of the holders of record of interests in real property within such district are present and the assessments of such holders of record constitute more than one-half of the total of assessments for all interests in real property within such district.

(5) In any case in which an action for a vote by the voters of the district is to be initiated by the petition of such voters, in addition to such other requirements as the general statutes or any special act may impose, such petition shall be on a form prescribed or approved by the

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clerk of such district, and each page of such petition shall contain a statement, signed under penalties of false statement, by the person who circulated the same, setting forth such circulator's name and address, and stating that each person whose name appears on said page signed the same in person in the presence of such circulator, that the circulator either knows each such signer or that the signer satisfactorily identified himself to the circulator and that all the signatures on said page were obtained not earlier than six months prior to the filing of said petition. Any page of a petition which does not contain such a statement by the circulator shall be invalid. Any circulator who makes a false statement in the statement hereinbefore provided shall be subject to the penalty provided for false statement. No petition shall be valid for any action for a vote by the voters at any regular or special district meeting unless such petition shall be circulated by a voter eligible to vote in such district.

(c) Whenever the officers of such district vote to terminate its corporate existence and whenever a petition signed by ten per cent of the total voters of such district or twenty of the voters of such district, whichever is less, applying for a special meeting to vote on the termination of the district is received by the clerk, the clerk shall call a special meeting of the voters of such district, the notice of which shall be signed by the officers thereof, by advertising the same in the same manner as provided in section 7-325 of the general statutes. Not later than twenty-four hours before any such meeting, two hundred or more voters or ten per cent of the total number of voters, whichever is less, may petition the clerk of the district, in writing, that a referendum on the question of whether the district should be terminated be held in the manner provided in section 7-327 of the general statutes. If, at such meeting, a two-thirds majority of the voters present vote to terminate the corporate existence of the district, or, if a referendum is held, twothirds of the voters casting votes in such referendum vote to terminate the corporate existence of the district, the officers shall proceed to terminate the affairs of such district. The district shall pay all

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outstanding indebtedness and turn over the balance of the assets of such district to the city in which the district is located, if the legislative body of the city authorizes such action. No district shall be terminated under this section until all of its outstanding indebtedness is paid unless the legislative body of the city in which the district is located agrees in writing to assume such indebtedness. On completion of the duties of the officers of such district, the clerk shall cause a certificate of the vote of such meeting to be recorded in the land records of the city in which the district is located and the clerk shall notify the Secretary of the Office of Policy and Management.

- (d) (1) For purposes of voting at meetings held by such district, any tenant in common of any interest in real property shall have a vote equal to the fraction of such tenant in common's ownership of such interest. Any joint tenant of any interest in real property shall vote as if each such tenant owned an equal fractional share of such real property. A corporation shall have its vote cast by the chief executive officer of such corporation, or such officer's designee. Any entity that is not a corporation shall have its vote cast by a person authorized by such entity to cast its vote. No owner shall have more than one vote.
- (2) No holder of record of an interest in real property shall be precluded from participating in any district meeting or referendum because of the form of entity that holds such interest, whether such holder of record is (A) a corporation, partnership, unincorporated association, trustee, fiduciary, guardian, conservator or other form of entity, or any combination thereof, or (B) an individual who holds interests jointly or in common with another individual or individuals, or with any one or more of the entities listed in subparagraph (A) of this subdivision.
- (e) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to assess, levy and collect benefit assessments upon the land and buildings in the district which, in its judgment, are

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benefited by the improvements.

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- (f) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, the district shall have the power to fix, revise, charge, collect, abate and forgive reasonable taxes, fees, rents and benefit assessments, and other charges for the cost of the improvements, financing costs, operating expenses and other services and commodities furnished or supplied to the real property in the district in accordance with the applicable provisions of the general statutes which apply to districts established under section 7-325 of the general statutes, and this section and in the manner prescribed by the district. Notwithstanding any provision of the general statutes, the district may pay the entire cost of any improvements, including the costs of financing such improvements, capitalized interest and the funding of any reserve funds necessary to secure such financing or the debt service of bonds or notes issued to finance such costs, from taxes, fees, rents, benefit assessments or other revenues and may assess, levy and collect said taxes, fees, rents or benefit assessments concurrently with the issuance of bonds, notes or other obligations to finance such improvements based on the estimated cost of the improvements prior to the acquisition or construction of the improvements or upon the completion or acquisition of the improvements.
- (2) Notwithstanding any provision of the general statutes, whenever the district constructs, improves, extends, equips, rehabilitates, repairs, acquires or provides a grant for any improvements or finances the cost of such improvements, such proportion of the cost or estimated cost of the improvements and financing thereof as determined by the district, may be assessed by the district, herein referred to as "benefit assessments", in the manner prescribed by such district, upon the property benefited by such improvements and the balance of such costs shall be paid from the general funds of the district. The district may provide for the payment of such benefit assessments in annual installments, not exceeding thirty, and may forgive such benefit

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assessments in any single year without causing the remainder of installments of benefit assessments to be forgiven. Benefit assessments to buildings or structures constructed or expanded after the initial benefit assessment may be assessed as if the new or expanded buildings or structures had existed at the time of the original benefit assessment. It is hereby determined that the provision of open space whether within the district or in the city of New London is a benefit to all the property in the district.

(3) In order to provide for the collection and enforcement of its taxes, fees, rents, benefit assessments and other charges, the district is hereby granted all the powers and privileges with respect thereto as districts organized pursuant to section 7-325 of the general statutes, and as held by the city of New London or as otherwise provided in this section. Such taxes, fees, rents or benefit assessments, if not paid when due, shall constitute a lien upon the premises served and a charge against the owners thereof, which lien and charge shall bear interest at the same rate as delinquent property taxes. Each such lien may be continued, recorded and released in the manner provided for property tax liens and shall take precedence over all other liens or encumbrances except a lien for taxes of the city of New London. Each such lien may be continued, recorded and released in the manner provided for property tax liens.

(4) The budget, taxes, fees, rents, benefit assessments and any other charges of the district of general application shall be adopted and revised by the board at least annually no more than thirty days before the beginning of the fiscal year in accordance with the procedures to be established by the board at a meeting called by the board, assuring that interested persons are afforded notice and an opportunity to be heard. The board shall hold at least two public hearings on its schedule of fees, rates, rents, benefit assessments and other charges or any revision thereof before adoption, notice of which shall be delivered to the mayor and city council of the city of New London and be published in at least two newspapers of general circulation in the city of New

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London at least ten days in advance of the hearing. No later than the date of the publication, the board shall make available to the public and deliver to the mayor and the city council of the city of New London the proposed schedule of fees, rates, rents, benefit assessments and other charges. The procedures regarding public hearing and appeal provided by section 7-250 of the general statutes shall apply for all benefit assessments made by the district except that the board shall be substituted for the water pollution control authority. Should the benefit assessments be assessed and levied prior to the acquisition or construction of the improvements, then the amount of the benefit assessments shall be adjusted to reflect the actual cost of the improvements, including all financing costs, once the improvements have been completed, should the actual cost be greater than or less than the estimated costs. Benefit assessments shall be due and payable at such times as are fixed by the board, provided the district shall give notice of such due date not less than thirty days prior to such due date by publication in a newspaper of general circulation in the city of New London and by mailing such notice to the owners of the property assessed at their last-known address.

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(g) (1) Notwithstanding any provision of the general statutes, including sections 7-324 to 7-329, inclusive, of the general statutes, whenever the district has authorized the acquisition or construction of the improvements or has made an appropriation therefor, the district may authorize the issuance of up to one hundred ninety million dollars of bonds, notes or other obligations to finance the cost of the improvements, the creation and maintenance of reserves required to sell the bonds, notes or obligations and the cost of issuance of the bonds, notes or obligations, provided no bonds shall be issued prior to the district entering into an interlocal agreement with the city of New London in accordance with the procedures provided by section 7-339c of the general statutes, including at least one public hearing on the proposed agreement and ratification by the city council. The bonds, notes or other obligations may be secured as to both principal or

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interest by (A) the full faith and credit of the district, (B) fees, revenues or benefit assessments, or (C) a combination of subparagraphs (A) and (B) of this subdivision. Such bonds, notes or obligations shall be authorized by resolution of the board. The district is authorized to secure such bonds by the full faith and credit of the district or by a pledge of or lien on all or part of its revenues, fees or benefit assessments. The bonds of each issue shall be dated, shall bear interest at the rates and shall mature at the time or times not exceeding thirty years from their date or dates, as determined by the board, and may be redeemable before maturity, at the option of the board, at the price or prices and under the terms and conditions fixed by the board before the issuance of the bonds. The board shall determine the form of the bonds, and the manner of execution of the bonds, and shall fix the denomination of the bonds and the place or places of payment of principal and interest, which may be at any bank or trust company within the state of Connecticut and other locations as designated by the board. In case any officer whose signature or a facsimile of whose signature shall appear on any bonds or coupons shall cease to be an officer before the delivery of the bonds, the signature or facsimile shall nevertheless be valid and sufficient for all purposes the same as if the officer had remained in office until the delivery.

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(2) While any bonds or notes issued by the district remain outstanding, the powers, duties or existence of the district shall not be diminished or impaired in any way that will affect adversely the interests and rights of the holders of the bonds or notes. Bonds or notes issued under this section, unless otherwise authorized by law, shall not be considered to constitute a debt of the state of Connecticut or the city of New London, or a pledge of the full faith and credit of the state of Connecticut or the city of New London, but the bonds or notes shall be payable solely by the district or as special obligations payable from particular district revenues. Any bonds or notes issued by the district shall contain on their face a statement to the effect that neither the state of Connecticut nor the city of New London shall be obliged to pay the

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principal of or the interest thereon, and that neither the full faith and credit or taxing power of the state of Connecticut or the city of New London is pledged to the payment of the bonds or notes. All bonds or notes issued under this section shall have and are hereby declared to have all the qualities and incidents of negotiable instruments, as provided in title 42a of the general statutes.

- (h) (1) The board may authorize that the bonds be secured by a trust agreement by and between the district and a corporate trustee, which may be any trust company or bank having the powers of a trust company within the state of Connecticut. The trust agreement may pledge or assign the revenues. Either the resolution providing for the issuance of bonds or the trust agreement may contain covenants or provisions for protecting and enforcing the rights and remedies of the bondholders as may be necessary, reasonable or appropriate and not in violation of law.
- (2) All expenses incurred in carrying out the trust agreement may be treated as a part of the cost of the operation of the district. The pledge by any trust agreement or resolution shall be valid and binding from time to time when the pledge is made; the revenues or other moneys so pledged and then held or thereafter received by the board shall immediately be subject to the lien of the pledge without any physical delivery thereof or further act; and the lien of the pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the board, irrespective of whether the parties have notice thereof. Notwithstanding any provision of the Uniform Commercial Code, neither this subsection, the resolution or any trust agreement by which a pledge is created need be filed or recorded except in the records of the board, and no filing need be made under title 42a of the general statutes.
- (i) Bonds or notes issued under this section are hereby made securities in which all public officers and public bodies of the state of Connecticut and its political subdivisions, all insurance companies,

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trust companies, banking associations, investment companies, executors, administrators, trustees and other fiduciaries may properly and legally invest funds, including capital in their control and belonging to them; and such bonds shall be securities which may properly and legally be deposited with and received by any state or municipal officer or any agency or political subdivision of the state of Connecticut for any purpose for which the deposit of bonds or notes of the state of Connecticut is now or may hereafter be authorized by law.

- (j) Bonds may be issued under this section without obtaining the consent of the state of Connecticut or the city of New London, and without any proceedings or the happening of any other conditions or things other than those proceedings, conditions or things that are specifically required thereof by this section, and the validity of and security for any bonds issued by the district shall not be affected by the existence or nonexistence of the consent or other proceedings, conditions or things.
- (k) The district and all its receipts, revenues, income and real and personal property shall be exempt from taxation and benefit assessments and the district shall not be required to pay any tax, excise or assessment to or from the state of Connecticut or any of its political subdivisions. The principal and interest on bonds or notes issued by the district shall be free from taxation at all times, except for estate and gift, franchise and excise taxes, imposed by the state of Connecticut or any political subdivision thereof, provided nothing in this section shall act to limit or restrict the ability of the state of Connecticut or the city of New London to tax the individuals and companies, or their real or personal property or any person living or business operating within the boundaries of the district.
- (l) The board shall at all times keep accounts of its receipts, expenditures, disbursements, assets and liabilities, which shall be open to inspection by a duly appointed officer or duly appointed agent of the state of Connecticut or the city of New London. The fiscal year of

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the district shall begin on July first and end on the following June thirtieth or as otherwise established by section 7-327 of the general statutes. The district shall be subject to an audit of its accounts in the manner provided in the general statutes.

- (m) (1) The clerk of the district shall submit project activity reports quarterly to the Secretary of the Office of Policy and Management and to the chairpersons of the joint standing committee of the General Assembly having cognizance of matters relating to finance, revenue and bonding. Such reports shall provide information and updates on the projects undertaken by the district, including the status of the design, financing, construction, sales and such other items as the secretary or chairpersons may request.
- (2) The district shall take affirmative steps to provide for the full disclosure of information relating to the public financing and maintenance of improvements to real property undertaken by the district. Such information shall be provided to any existing residents and to all prospective residents of the district. The district shall furnish each developer of a residential development within the district with sufficient copies of such information to provide each prospective initial purchaser of property in such district with a copy, and any developer of a residential development within the district, when required by law to provide a public offering statement, shall include a copy of such information relating to the public financing and maintenance of improvements in the public offering statement.
- (n) (1) This section shall be deemed to provide an additional, alternative and complete method of accomplishing the purposes of this section and exercising the powers authorized hereby and shall be deemed and construed to be supplemental and additional to, and not in derogation of, powers conferred upon the district by law and particularly by sections 7-324 to 7-329, inclusive, of the general statutes; provided insofar as the proceedings of this section are inconsistent with any general statute or special act, or any resolution or

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ordinance of the city of New London, this section shall be controlling.

- (2) Except as specifically provided in this section, all other statutes, ordinances, resolutions, rules and regulations of the state of Connecticut and the city of New London shall be applicable to the property, residents and businesses located in the district. Nothing in this section shall in any way obligate the city of New London to pay any costs for the acquisition, construction, equipping or operation and administration of the improvements located within the district or to pledge any money or taxes to pay debt service on bonds or notes issued by the district except as may be agreed to in any interlocal agreements executed by the city of New London and the district.
- (o) At the option of the city of New London by vote of the city council of the city of New London, the district shall be merged into the city of New London if no bonds are issued by the district not later than four years after the effective date of this section or after the bonds authorized by this section are no longer outstanding and any property which is owned by the district shall be distributed to the city of New London.
- (p) This section being necessary for the welfare of the city of New London and its inhabitants shall be liberally construed to affect the purposes hereof.

This act shall take effect as follows and shall amend the following sections:				
Section 1	October 1, 2016	7-326		
Sec. 2	October 1, 2016, and applicable to sales occurring on or after October 1, 2016	12-408(1)		
Sec. 3	October 1, 2016, and applicable to sales occurring on or after October 1, 2016	12-408(2)		

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Sec. 4	July 1, 2016	New section
Sec. 5	July 1, 2016, and	12-217g(a)
	applicable to income or	
	taxable years, as	
	appropriate, commencing	
	on or after January 1, 2016	
Sec. 6	October 1, 2016	3-123sss(a)
Sec. 7	October 1, 2016	3-123uuu(a)
Sec. 8	from passage	32-1r
Sec. 9	from passage	2-53g(a)
Sec. 10	October 1, 2016	New section

Statement of Purpose:

To (1) allow for the establishment of municipal taxing districts to raise revenue for a community broadband system; (2) modify certain sales tax provisions; (3) phase out the luxury tax; (4) require retailers to establish sales tax trust accounts; (5) allow certain business entities to claim the apprenticeship tax credit against the personal income tax; (6) amend the meaning of "administrative fees" for the purposes of enrollment of nonstate public employees in the state employee health plan; (7) revise requirements for the report on business tax credits and abatements; and (8) allow for the creation of a special taxing district in New London.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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